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**CAPE COD COLLABORATIVE**  
**FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED JUNE 30, 2025**  
**(With Independent Auditors' Report Thereon)**



# CAPE COD COLLABORATIVE

## FINANCIAL STATEMENTS

FOR THE YEAR ENDED JUNE 30, 2025

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## **Independent Auditors' Report**

To the Board of Directors  
**Cape Cod Collaborative**

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Cape Cod Collaborative (the "Collaborative"), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Collaborative's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Cape Cod Collaborative, as of June 30, 2025, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS") and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States ("*Government Auditing Standards*"). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Collaborative and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Collaborative's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Collaborative's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Collaborative's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Management is responsible for the other information included in this report. The other information comprises the required disclosures by the Massachusetts Department of Elementary and Secondary Education for Massachusetts Educational Collaboratives but does not include the basic financial statements and our auditors' report thereon.

Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 23, 2025, on our consideration of the Cape Cod Collaborative's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Collaborative's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Collaborative's internal control over financial reporting and compliance.

*CBIZ CPAs P.C.*

Boston, MA  
December 23, 2025

# *Management's Discussion and Analysis*

# Cape Cod Collaborative

## Management's Discussion and Analysis

### Year Ended June 30, 2025

As management of The Cape Cod Collaborative, we provide readers of these financial statements this narrative overview and analysis of the financial activities for the year ended June 30, 2025. The Collaborative complies with financial reporting requirements issued by the Government Accounting Standards Board (GASB). Management's Discussion and Analysis are part of these requirements. We encourage readers to consider this information in conjunction with the Collaborative's financial statements, which follow.

#### **Nature of the Organization**

The Cape Cod Collaborative is an agent of its members (school districts), a governmental subdivision of its members. Unlike a Municipality or a School District, the Collaborative determines the values for its services by allocating estimated costs based upon the projected service needs of its member districts. There may be variances between the projected and the actual service needs and the resulting estimated and actual costs. An excess or deficiency results to the extent that the actual needs are below or above initial estimates. When this occurs, and after providing for adequate operating capital, these variances (shared assets or liabilities) are passed on to the member districts as "future service" cost increases or reductions.

**The STAR program in Osterville and Waypoint Academy in Yarmouth** are tuition-based special education day programs of the Collaborative. The 2024 - 2025 school year enrollment met expectations in the STAR and Waypoint Programs.

Our student programs' population is typically fluid throughout the year; a number of factors impact special education day placement enrollment such as: residential placement; students who attain the age of 22; and students who return to their district or leave the area entirely. While a large percentage of our program enrollment is stable, these factors may contribute to variations from projections by as much as 20%, which is problematic without adequate budgetary safeguards. At the same time, the Collaborative needs to remain competitive with the salary and benefits that we offer our staff. Given the Cape's cost of living, the specialized licensing needed by our staff and the unique challenges of our student populations it is vital that we are seen as a long-term place of employment by our current staff and any prospective staff. Salary table comparisons with our member districts identified that the Collaborative will need to make a multi-year effort to bring our salary table into closer alignment with our member districts. Given our long-term plans to keep programs located in Barnstable and Yarmouth, we may need to continue to make salary, wage, and benefits adjustments for the Collaborative's program staff using these districts as benchmarks.

The most significant long-term initiative undertaken by the Collaborative over the past years was the preparation for a permanent move of the Waypoint Academy program to the MacArthur building in Yarmouth. The Collaborative has entered into a long-term lease for virtually no cost (\$1 per year) with Bridgewater State University and the Town of Yarmouth. The Collaborative funded and completed the \$4.3 million renovation of the property. A \$3 million loan to be paid down by August of 2031 has added to the operating costs of this program. The Waypoint Academy program moved into the building in June of 2023.

# Cape Cod Collaborative

## Management's Discussion and Analysis

### Year Ended June 30, 2025

**School transportation services** provided to our member districts accounts for approximately 60% of the Collaborative's revenues, expenses and overall staffing. The median age of the Cape's school transportation staff is 63 years old. Discussing this reality with our districts does confirm that driver recruitment and retention as well as consolidation of routes will need to be reviewed each year.

Looking at ways to gain efficiencies in general education and special education transportation management continue to be evaluated. Finding ways to improve the logistical management of our transportation department is a key priority with initiatives being planned for FY26.

**The acclaimed Advanced Studies and Leadership Program (ASLP)**, a partnership with Massachusetts Maritime Academy, was held during the summers of 2024 and 2025 with enrollment reaching its highest point during this past summer of 2025. The program objectives for ASLP are:

- To support and stimulate high achieving students by providing a 2-week residential summer program that offers hands-on academic pursuit and interactive leadership activities within a collegial environment.
- To provide project-oriented study in science, technology, engineering and mathematics (STEM) related subject areas; to provide project-oriented study in humanities related subject areas.
- To provide an evening program of interactive leadership activities.
- To provide necessary media and library support to ensure success for each student.

Given that more than 30% of the Cape's student population are considered economically disadvantaged it will be imperative for the ASLP program to continue to offer scholarships to many of its students.

**Professional Development** offerings organized and facilitated by the Collaborative remain well attended. Whether they are Cape wide offerings delivered in person and online or cohorts of teachers taking courses throughout the year, the Collaborative is well regarded for our professional development offerings.

**Investments in operations staff and technology tools** to support ourselves as well as our member districts is an ongoing initiative. In fiscal year 2025, we began cloud software upgrades to ensure that our financial accounting and payroll system were on the most current version offered by Accufund. Efforts to improve our local and wide area networks, and internet connections both wired and wireless required ongoing efforts during the year. System improvements and upgrades will need to continue going forward.

**The Board's commitment** to recruiting an experienced professional to take on the role of Executive Director resulted in the hiring of Dr. Hope Hanscom. Dr Hanscom, former Assistant Superintendent from Mashpee, joined the Collaborative in January 2025. The Board shared their appreciation for the long service of retiring Executive Director, Paul Hilton.

# Cape Cod Collaborative

## Management's Discussion and Analysis

### Year Ended June 30, 2025

**Management's Discussion and Analysis** introduces the basic financial statements and provides an analytical overview of the Collaborative's financial activities.

**Government-wide Financial Statements** consist of a *Statement of Net Position* and a *Statement of Activities*. These provide information about the activities of the Collaborative as a whole and present an overall view of the Collaborative's finances including capital assets, depreciation, long-term debt and other post-retirement employee benefits.

**Fund Financial Statements** tell how governmental services were financed in the short term as well as what remains for future spending. The Collaborative's budget follows Governmental Funds reporting. Fund financial statements report operations in more detail than the Government-wide Statements by providing information about the most significant funds.

**Notes to Financial Statements** provide additional information essential to a full understanding of the data provided in the basic financial statements. It is here that you will find detail concerning some significant transactions.

**Other Information** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the Collaborative's budgetary comparisons and its pension and other postemployment obligations, as well as *other information* as required by the Massachusetts Department of Elementary and Secondary Education (DESE).

### Financial Highlights

- Governmental fund revenues reported a net increase of \$159 thousand; the main contributors were an increase in tuition and service revenue totaling \$964 thousand, offset by a decrease in state on behalf payments for the two pension systems totaling \$430 thousand, decreases in other departmental revenue of \$223 thousand and a decrease in intergovernmental revenue totaling \$124 thousand. Expenditures increased by \$53 thousand over the prior year. Expenditures decreased for Waypoint academy, for state funded pension benefits, and for debt service, while expenditures increased for the STAR program, Itinerant services, and Transportation. This resulted in an overall increase in fund balance of \$435 thousand.
- The general fund's actual revenue was over budget by \$466 thousand. Expenditures related to the above were under budget by \$191 thousand. The Collaborative reallocated activity within the special revenue funds and general fund contributing an additional \$255 thousand to the general fund balance. Overall, there was a \$792 thousand increase in budgetary fund balance. The fiscal year 2025 budget included use of prior year fund balance of \$111 thousand.
- The Collaborative has continued to make significant progress towards funding the long-term financial obligation associated with other post-employment benefits. The Collaborative had a funding ratio of 117.02% as of June 30, 2025. The successful funding of this obligation protects the financial stability of the Collaborative and ensures that revenues received for services are focused on current obligations. Please refer to Note 11 of the basic financial statements for further discussion of the other postemployment benefits liability/asset.

# Cape Cod Collaborative

## Management’s Discussion and Analysis

### Year Ended June 30, 2025

#### *Government-wide Financial Analysis*

Net position may serve over time as a useful indicator of a government’s financial position. Assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$7.2 million at the close of 2025.

Net position of \$1.4 million reflects the Collaborative’s net investment in capital assets (e.g., equipment, furniture and fixtures, right to use facilities, and vehicles); less any related debt used to acquire those assets that is still outstanding. The Collaborative uses these capital assets to provide services to pupils; consequently, these assets are *not* available for future spending. Although the investment in capital assets is reported net of its related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. Net position of \$476 thousand represents resources that are subject to external restrictions on how they may be used (restricted for gifts and grants, other special purposes and other postemployment benefits). The remaining \$5.4 million portion of net position is unrestricted.

Key components of the Collaborative’s governmental financial position are presented below:

	2025	2024
<b>Assets:</b>		
Current assets.....	\$ 7,885,778	\$ 7,383,670
Noncurrent assets (excluding capital).....	451,132	543,178
Capital assets, net of accumulated depreciation.....	5,488,701	6,508,676
<b>Total assets.....</b>	<b>13,825,611</b>	<b>14,435,524</b>
<b>Deferred outflows of resources.....</b>	<b>516,193</b>	<b>210,799</b>
<b>Liabilities:</b>		
Current liabilities (excluding debt).....	1,792,482	1,782,353
Noncurrent liabilities (excluding debt).....	350,402	31,784
Current debt.....	1,136,145	1,415,065
Noncurrent debt.....	2,981,694	3,690,638
<b>Total liabilities.....</b>	<b>6,260,723</b>	<b>6,919,840</b>
<b>Deferred inflows of resources.....</b>	<b>849,042</b>	<b>929,677</b>
<b>Net position:</b>		
Net investment in capital assets.....	1,370,862	1,402,973
Restricted.....	476,078	810,547
Unrestricted.....	5,385,099	4,583,286
<b>Total net position.....</b>	<b>\$ 7,232,039</b>	<b>\$ 6,796,806</b>

# Cape Cod Collaborative

## Management's Discussion and Analysis

### Year Ended June 30, 2025

	2025	2024
<b>Program Revenues:</b>		
Charges for services.....	\$ 18,956,519	\$ 18,187,596
Operating grants and contributions.....	2,073,912	2,625,166
<b>General Revenues:</b>		
Unrestricted investment income.....	142,561	105,316
Other revenue.....	1,580	97,460
<b>Total revenues.....</b>	<b>21,174,572</b>	<b>21,015,538</b>
 <b>Expenses:</b>		
Waypoint academy.....	3,109,091	3,255,042
STAR program.....	4,108,134	3,707,791
Itinerant services.....	868,474	672,554
Transportation.....	10,034,638	9,934,143
Professional development and executive search.....	175,402	199,531
Advance studies and leadership program.....	329,049	343,542
Interest.....	137,453	166,170
State funded pension benefits.....	1,977,098	2,407,541
 <b>Total expenses.....</b>	<b>20,739,339</b>	<b>20,686,314</b>
 <b>Change in net position.....</b>	<b>435,233</b>	<b>329,224</b>
 <b>Net position, beginning of year.....</b>	<b>6,796,806</b>	<b>6,467,582</b>
 <b>Net position, end of year.....</b>	<b>\$ 7,232,039</b>	<b>\$ 6,796,806</b>

The Collaborative's net position increased by \$435 thousand in 2025 as compared to a \$329 thousand increase in 2024. The increase in 2025 was primarily related to an increase in the general fund of \$792 thousand. There was a net increase in the net OPEB asset and related deferred inflows and outflows of resources of \$294 thousand, which was offset by an increase in compensated absences liabilities of \$279 thousand.

#### ***Financial Analysis of the Governmental Funds***

The focus of *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of the Collaborative's net resources available for spending at the end of the year.

At the end of the current year, governmental funds reported combined ending fund balances of \$6.2 million. The general fund balance increased by \$792 thousand, and the nonmajor governmental funds decreased by \$340 thousand.

# **Cape Cod Collaborative**

## **Management's Discussion and Analysis**

### **Year Ended June 30, 2025**

The general fund is the Collaborative's chief operating fund. At year end, fund balance in the general fund totaled \$6.2 million, which was an increase from the prior year of \$792 thousand, due to positive budgetary results.

The nonmajor governmental funds, fund balance decreased to \$20 thousand by the end of fiscal year 2025 mainly due to the timing difference between the receipt and expenditure of grant funds.

#### ***General Fund Budgetary Highlights***

The Collaborative adopts an annual budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

The original 2025 approved budget for the general fund authorized \$18.8 million in appropriations. There were no changes between the original and final budgets. Total revenues came in over budget by \$466 thousand and expenditures came in under budget by \$191 thousand.

#### ***Capital Asset and Debt Administration***

The Collaborative's net capital assets totaled \$5.5 million as of June 30, 2025. This included capital additions of \$469 thousand related to school buses and \$79 thousand related to building improvements. Depreciation expense in the amount of \$1.6 million was recorded.

At June 30, 2025, the Collaborative had \$3.7 million of long-term debt outstanding related to financing the Waypoint capital project and the purchase of school buses, in addition to \$407,000 of lease obligations for the right to use buildings.

Please refer to the Notes 4, 6 and 7 of the basic financial statements for further discussion of the capital asset and long-term debt activity.

#### ***Requests for Information***

This financial report is designed to provide a general overview of the Cape Cod Collaborative's finances for all those with an interest in the Collaborative's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Business Administrator, Cape Cod Collaborative, 418 Bumps River Road, Osterville, Massachusetts 02655.

# *Basic Financial Statements*

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# Cape Cod Collaborative

## Statement of Net Position

June 30, 2025

	<u>Primary Government</u>
	<u>Governmental Activities</u>
<b>ASSETS</b>	
<b>CURRENT:</b>	
Cash and cash equivalents.....	\$ 5,584,324
Investments.....	1,076,644
Receivables, net of allowance for uncollectibles:	
Due from member communities.....	1,224,810
Total current assets.....	<u>7,885,778</u>
<b>NONCURRENT:</b>	
Capital assets, net of accumulated depreciation.....	5,488,701
Net other postemployment benefits asset.....	451,132
Total noncurrent assets.....	<u>5,939,833</u>
<b>TOTAL ASSETS.....</b>	<u>13,825,611</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Deferred outflows related to other postemployment benefits.....	516,193
<b>LIABILITIES</b>	
<b>CURRENT:</b>	
Warrants payable.....	684,626
Accrued payroll.....	742,050
Other liabilities.....	1,862
Unearned revenue.....	276,344
Compensated absences.....	87,600
Lease obligations.....	76,434
Long-term debt.....	1,059,711
Total current liabilities.....	<u>2,928,627</u>
<b>NONCURRENT:</b>	
Compensated absences.....	350,402
Lease obligations.....	330,535
Long-term debt.....	2,651,159
Total noncurrent liabilities.....	<u>3,332,096</u>
<b>TOTAL LIABILITIES.....</b>	<u>6,260,723</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred inflows related to other postemployment benefits.....	849,042
<b>NET POSITION</b>	
Net investment in capital assets.....	1,370,862
Restricted for:	
Gifts and grants.....	20,287
Other purposes.....	4,659
Other postemployment benefits.....	451,132
Unrestricted.....	5,385,099
<b>TOTAL NET POSITION.....</b>	<u>\$ 7,232,039</u>

*See notes to basic financial statements.*

# Cape Cod Collaborative

## Statement of Activities

**June 30, 2025**

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenues</u>		<u>Net (Expense) Revenue</u>
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	
<b>Primary Government:</b>				
<i>Governmental Activities:</i>				
Waypoint academy.....	\$ 3,109,091	\$ 2,705,785	\$ 3,477	\$ (399,829)
STAR program.....	4,108,134	4,307,290	35,235	234,391
Itinerant services.....	868,474	900,358	-	31,884
Transportation.....	10,034,638	10,509,118	-	474,480
Professional development and executive search.....	175,402	156,798	58,102	39,498
Advanced studies and leadership program.....	329,049	377,170	-	48,121
State funded pension benefits.....	1,977,098	-	1,977,098	-
Interest.....	137,453	-	-	(137,453)
<b>Total Governmental Activities.....</b>	<b>\$ 20,739,339</b>	<b>\$ 18,956,519</b>	<b>\$ 2,073,912</b>	<b>\$ 291,092</b>

*See notes to basic financial statements.*

# Cape Cod Collaborative

## Statement of Activities (Continued)

June 30, 2025

	<u>Primary Government</u>
	<u>Governmental Activities</u>
<b>Changes in net position:</b>	
Net (expense) revenue from previous page.....	\$ <b>291,092</b>
<i>General revenues:</i>	
Miscellaneous revenue.....	1,580
Unrestricted investment income.....	<u>142,561</u>
Total general revenues.....	<u>144,141</u>
Change in net position.....	435,233
<i>Net position:</i>	
Beginning of year.....	<u>6,796,806</u>
End of year.....	\$ <u>7,232,039</u>

*See notes to basic financial statements.*

# Cape Cod Collaborative

## Governmental Funds Balance Sheet

**June 30, 2025**

	General	Nonmajor Governmental Funds	Total Governmental Funds
<b>ASSETS</b>			
Cash and cash equivalents.....	\$ 5,564,037	\$ 20,287	\$ 5,584,324
Investments.....	1,076,644	-	1,076,644
Receivables, net of uncollectibles:			
Due from member communities.....	1,224,810	-	1,224,810
<b>TOTAL ASSETS.....</b>	<b>\$ 7,865,491</b>	<b>\$ 20,287</b>	<b>\$ 7,885,778</b>
<b>LIABILITIES</b>			
Warrants payable.....	\$ 684,626	\$ -	\$ 684,626
Accrued payroll.....	742,050	-	742,050
Other liabilities.....	1,862	-	1,862
Unearned revenue.....	276,344	-	276,344
<b>TOTAL LIABILITIES.....</b>	<b>1,704,882</b>	<b>-</b>	<b>1,704,882</b>
<b>FUND BALANCES</b>			
Restricted.....	-	20,287	20,287
Assigned.....	789,040	-	789,040
Unassigned.....	5,371,569	-	5,371,569
<b>TOTAL FUND BALANCES.....</b>	<b>6,160,609</b>	<b>20,287</b>	<b>6,180,896</b>
<b>TOTAL LIABILITIES AND FUND BALANCES.....</b>	<b>\$ 7,865,491</b>	<b>\$ 20,287</b>	<b>\$ 7,885,778</b>

*See notes to basic financial statements.*

# Cape Cod Collaborative

## Reconciliation of the Governmental Funds Balance Sheet Total Fund Balances to the Statement of Net Position

June 30, 2025

Total governmental fund balances.....	\$	6,180,896
Capital assets (net) used in governmental activities are not financial resources and, therefore, are not reported in the funds.....		5,488,701
Net other postemployment benefits asset.....		451,132
The statement of net position includes certain deferred inflows of resources and deferred outflows of resources that will be amortized over future periods. In governmental funds, these amounts are not reported.....		(332,849)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds:		
Long-term debt.....	(3,710,870)	
Lease obligations.....	(406,969)	
Compensated absences.....	<u>(438,002)</u>	
Net effect of reporting long-term liabilities.....		<u>(4,555,841)</u>
Net position of governmental activities.....	\$	<u>7,232,039</u>

*See notes to basic financial statements.*

## Cape Cod Collaborative

### Governmental Funds - Statement of Revenues, Expenditures and Changes in Fund Balances

**Year Ended June 30, 2025**

	General	Nonmajor Governmental Funds	Total Governmental Funds
<b>REVENUES:</b>			
Tuition.....	\$ 6,849,307	\$ -	\$ 6,849,307
Service revenue.....	1,597,556	-	1,597,556
Transportation.....	10,509,118	-	10,509,118
Other departmental revenue.....	2,117	2,815	4,932
Intergovernmental.....	-	94,000	94,000
Intergovernmental - State provided pension benefits.....	1,977,098	-	1,977,098
Investment income.....	142,561	-	142,561
	<b>21,077,757</b>	<b>96,815</b>	<b>21,174,572</b>
<b>EXPENDITURES:</b>			
Current:			
Waypoint academy.....	2,721,618	6,010	2,727,628
STAR program.....	3,914,678	27,229	3,941,907
Itinerant services.....	860,152	-	860,152
Transportation.....	9,580,390	-	9,580,390
Professional development and executive search.....	120,370	58,102	178,472
Advanced studies and leadership program.....	331,164	-	331,164
State funded pension benefits.....	1,977,098	-	1,977,098
Debt Service:			
Principal on leases.....	83,067	-	83,067
Interest on leases.....	13,903	-	13,903
Principal.....	1,373,859	-	1,373,859
Interest.....	123,550	-	123,550
	<b>21,099,849</b>	<b>91,341</b>	<b>21,191,190</b>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....	(22,092)	5,474	(16,618)
<b>OTHER FINANCING SOURCES (USES):</b>			
Lease issued.....	469,062	-	469,062
Transfers in.....	355,021	9,560	364,581
Transfers out.....	(9,560)	(355,021)	(364,581)
	<b>814,523</b>	<b>(345,461)</b>	<b>469,062</b>
NET CHANGE IN FUND BALANCES.....	792,431	(339,987)	452,444
FUND BALANCES AT BEGINNING OF YEAR.....	5,368,178	360,274	5,728,452
FUND BALANCES AT END OF YEAR.....	\$ 6,160,609	\$ 20,287	\$ 6,180,896

*See notes to basic financial statements.*

## Cape Cod Collaborative

### Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

#### Year Ended June 30, 2025

Net change in fund balances - total governmental funds.....		\$ 452,444
<p>Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.</p>		
Capital outlay.....	547,722	
Depreciation expense.....	<u>(1,567,697)</u>	
Net effect of reporting capital assets.....		(1,019,975)
<p>The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are unavailable and amortized in the Statement of Activities.</p>		
Debt service principal payments.....	1,373,859	
Debt service principal payment on leases.....	83,067	
Lease issued.....	<u>(469,062)</u>	
Net effect of reporting long-term debt.....		987,864
<p>Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.</p>		
Net change in deferred outflow/(inflow) of resources related to other postemployment benefits.....	386,029	
Net change in net other postemployment benefits asset.....	(92,046)	
Net change in compensated absences liability.....	<u>(279,083)</u>	
Net effect of recording long-term liabilities.....		<u>14,900</u>
Change in net position of governmental activities.....		\$ <u>435,233</u>

*See notes to basic financial statements.*

# Cape Cod Collaborative

## Fiduciary Funds - Statement of Fiduciary Net Position

June 30, 2025

	Other Postemployment Benefit Trust Fund
<b>ASSETS</b>	
Cash and cash equivalents.....	\$ 54,672
Investments:	
U.S. Treasury notes.....	276,306
Government sponsored enterprises.....	83,858
Equity securities.....	1,087,456
Equity mutual funds.....	607,669
Corporate bonds.....	255,226
Fixed income mutual funds.....	<u>736,406</u>
<b>TOTAL ASSETS.....</b>	<b>\$ <u>3,101,593</u></b>
<b>NET POSITION</b>	
Restricted for other postemployment benefits.....	\$ <u>3,101,593</u>

*See notes to basic financial statements.*

**Cape Cod Collaborative**

**Fiduciary Funds - Statement of Changes in Fiduciary Net Position**

**Year Ended June 30, 2025**

	<u>Other Postemployment Benefit Trust Fund</u>
<u>ADDITIONS:</u>	
Contributions:	
Employer contributions to the trust.....	\$ 100,000
Employer contributions for other postemployment benefit payments.....	<u>61,767</u>
Total contributions.....	<u>161,767</u>
Net investment income (loss):	
Investment income.....	241,009
Less: investment expense.....	<u>(12,749)</u>
Net investment income.....	<u>228,260</u>
TOTAL ADDITIONS.....	<u>390,027</u>
<u>DEDUCTIONS:</u>	
Other postemployment benefit payments.....	<u>61,767</u>
NET INCREASE IN NET POSITION.....	328,260
NET POSITION AT BEGINNING OF YEAR.....	<u>2,773,333</u>
NET POSITION AT END OF YEAR.....	<u>\$ 3,101,593</u>

*See notes to basic financial statements.*

# **Cape Cod Collaborative**

## **Notes to Basic Financial Statements**

**Year Ended June 30, 2025**

### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The Cape Cod Collaborative (the “Collaborative”) was formed by an agreement between the communities of Barnstable, Bourne, Brewster, Chatham, Eastham, Falmouth, Harwich, Mashpee, Nantucket, Orleans, Provincetown, Sandwich, Truro, Wareham, and Wellfleet, and the regional school districts of Cape Cod Regional Tech, Dennis-Yarmouth, Martha’s Vineyard, Nauset and Upper Cape Cod Tech, dated March 1, 1975, as amended April 20, 1993. The objectives of the Collaborative include jointly conducting educational programs which shall supplement and strengthen school programs for special needs students offered by the participating communities.

The Collaborative also provides specialized services to its own programs and to programs operated directly by its members. In addition, it provides vocational, prevocational, behavioral intervention and development skills to the low incidence special needs population.

Governance of the Collaborative is vested in a 19 member Board of Directors (the “Board”) composed of one representative appointed by each member school committee. The Board appoints an Executive Director who is the chief operating official for the Collaborative and who reports directly to the Board.

The accompanying basic financial statements of the Collaborative have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The significant Collaborative accounting policies are described herein.

#### A. Reporting Entity

For financial reporting purposes, the Collaborative has included all funds, organizations, agencies, boards, commissions, and institutions. The Collaborative has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the Collaborative are such that exclusion would cause the basic financial statements to be misleading or incomplete. As required by GAAP, these basic financial statements present the Collaborative (the primary government) and its component units. The Collaborative has no component units that require inclusion in these basic financial statements.

The primary government consists of all funds and departments which provide various services including Waypoint academy, the STAR program, Itinerant services, transportation, professional development and executive search, advanced studies and leadership program, state funded pension benefits, and interest. The Board and Executive Director are directly responsible for these activities.

# Cape Cod Collaborative

## Notes to Basic Financial Statements

### Year Ended June 30, 2025

#### B. Government-Wide and Fund Financial Statements

##### *Government-Wide Financial Statements*

The government-wide financial statements (i.e., statement of net position and the statement of changes in net position) report information on all of the non-fiduciary activities of the primary government and its component units. *Governmental activities* are primarily supported by member assessments and intergovernmental revenue.

##### *Fund Financial Statements*

Separate financial statements are provided for governmental funds and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and displayed in a single column.

##### *Major Fund Criteria*

Major funds must be reported if the following criteria are met:

- If the total assets and deferred outflows, liabilities and deferred inflows, revenues, or expenditures/expenses of an individual governmental fund are at least 10 percent of the corresponding element (assets, liabilities, etc.) for all funds of that category or type (total governmental funds), *and*
- If the total assets and deferred outflows, liabilities and deferred inflows, revenues, or expenditures/expenses of the individual governmental fund are at least 5 percent of the corresponding element for all governmental funds combined.

Additionally, any other governmental fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

##### *Government-Wide Financial Statements*

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

# Cape Cod Collaborative

## Notes to Basic Financial Statements

### Year Ended June 30, 2025

The statement of activities demonstrates the degree to which the direct expenses of a particular function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include the following:

- Charges to recipients who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational requirements of a particular function or segment.
- Grants and contributions that are restricted to meeting the capital requirements of a particular function or segment.

Other items not identifiable as program revenues are reported as general revenues.

The effect of interfund activity has been removed from the government-wide financial statements.

#### *Fund Financial Statements*

**Governmental** fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period (60 days). Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences, claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

Investment income is susceptible to accrual. Other receipts and revenues become measurable and available when the cash is received and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The following major governmental fund is reported:

The *general fund* is the primary operating fund. It is used to account for all financial resources, except those that are required to be accounted for in another fund.

# Cape Cod Collaborative

## Notes to Basic Financial Statements

### Year Ended June 30, 2025

The *nonmajor governmental funds* consist of other special revenue funds that are aggregated and presented in the nonmajor governmental funds column on the governmental funds financial statements. It is comprised of special revenue funds which are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes.

The *special revenue fund* is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than permanent funds or capital projects.

**Fiduciary** fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held in a trustee capacity for others that cannot be used to support the governmental programs.

The following fiduciary fund type is reported:

The *other postemployment benefits trust fund* is used to accumulate resources to provide funding for future OPEB liabilities.

#### D. Cash and Investments

##### *Government-Wide and Fund Financial Statements*

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition. Investments are carried at fair value.

#### E. Fair Value Measurements

The Collaborative reports required types of financial instruments in accordance with the fair value standards. Fair value is the price that would be received to sell an asset or transfer a liability in an orderly transaction between market participations at the measurement date. These standards require an entity to maximize the use of observable inputs (such as quoted prices in active markets) and minimize the use of unobservable inputs (such as appraisals or valuation techniques) to determine fair value. Fair value standards also require the government to classify these financial instruments into a three-level hierarchy, based on the priority of inputs to the valuation technique or in accordance with net asset value practical expedient rules, which allow for either Level 2 or Level 3 depending on lock up and notice periods associated with the underlying funds.

Instruments measured and reported at fair value are classified and disclosed in one of the following categories:

Level 1 – Quoted prices are available in active markets for identical instruments as of the reporting date. Instruments, which are generally included in this category, include actively traded equity and debt securities, U.S. government obligations, and mutual funds with quoted market prices in active markets.

# Cape Cod Collaborative

## Notes to Basic Financial Statements

### Year Ended June 30, 2025

Level 2 – Pricing inputs are other than quoted in active markets, which are either directly or indirectly observable as of the reporting date, and fair value is determined through the use of models or other valuation methodologies. Certain fixed income securities, primarily corporate bonds, are classified as Level 2 because fair values are estimated using pricing models, matrix pricing, or discounted cash flows.

Level 3 – Pricing inputs are unobservable for the instrument and include situations where there is little, if any, market activity for the instrument. The inputs into the determination of fair value require significant management judgment or estimation.

In some instances the inputs used to measure fair value may fall into different levels of the fair value hierarchy and is based on the lowest level of input that is significant to the fair value measurement.

#### F. Accounts Receivable

##### *Government-Wide and Fund Financial Statements*

The recognition of revenue related to accounts receivable reported in the government-wide financial statements and fiduciary funds financial statements are reported under the accrual basis of accounting. The recognition of revenue related to accounts receivable reported in the governmental funds financial statements are reported under the modified accrual basis of accounting.

##### *Due from Member Communities*

Due from member communities consist of tuition payments receivable for special education services provided as well as a receivable for transportation services provided to members.

#### G. Capital Assets

##### *Government-Wide Financial Statements*

Capital assets, which include office equipment and furniture, leasehold improvements, school buses, and right to use facilities are reported in the government-wide financial statements. Capital assets are recorded at historical cost, or at estimated historical cost, if actual historical cost is not available. Donated capital assets are recorded at the estimated fair value at the date of donation. Intangible right to use leased assets are recorded at the net present value of non-cancellable lease payments at inception.

All purchases and construction costs in excess of \$5,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.

# Cape Cod Collaborative

## Notes to Basic Financial Statements

### Year Ended June 30, 2025

Capital assets (except for construction in progress) are depreciated on a straight-line basis. The estimated useful lives of capital assets are as follows:

<u>Capital Asset Type</u>	<u>Estimated Useful Life (in years)</u>
Right to use - facilities.....	5-10
School buses.....	5-10
Leasehold improvements.....	10
Office equipment and furniture.....	5
Building improvements.....	10 - 20

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized. Management regularly reviews long-lived assets and certain identifiable intangibles held and used for impairment whenever events or changes in circumstances indicate that the carrying amount of an asset may not be recoverable. No impairments were noted the year under audit.

#### *Governmental Fund Financial Statements*

Capital asset costs are recorded as expenditures in the acquiring fund in the year of the purchase.

#### H. Deferred Outflows/Inflows of Resources

##### *Government-Wide Financial Statements (Net Position)*

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Collaborative reported deferred outflows related to other postemployment benefits in this category.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Collaborative reported deferred inflows related to other postemployment benefits in this category.

##### *Government Fund Financial Statements*

In addition to liabilities, the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents amounts that have been recorded in the governmental fund financial statements but

# Cape Cod Collaborative

## Notes to Basic Financial Statements

### Year Ended June 30, 2025

the revenue is not available and so will not be recognized as an inflow of resources (revenue) until it becomes available. The Collaborative did not have any elements that qualify for reporting in this category.

#### I. Interfund Receivables and Payables

During the course of its operations, transactions occur between and within individual funds that may result in amounts owed between funds.

##### *Fund Financial Statements*

Transactions of a buyer/seller nature between and within funds are not eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as “Due from other funds” or “Due to other funds” on the balance sheet.

##### *Government-Wide Financial Statements*

Transactions of a buyer/seller nature between and within governmental funds are eliminated from the governmental activities in the statement of net position.

#### J. Interfund Transfers

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as transfers in and transfers out.

##### *Government-Wide Financial Statements*

Transfers within governmental funds are eliminated from the governmental activities in the statement of activities.

##### *Fund Financial Statements*

Transfers between and within funds are *not* eliminated from the individual fund statements and are reported as transfers in and transfers out.

#### K. Net Position and Fund Equity

##### *Government-Wide Financial Statements (Net Position)*

Net position reported as “net investment in capital assets” includes capital assets, net of accumulated depreciation, less the principal balance of outstanding debt used to acquire capital assets. Unspent proceeds of capital related debt are not considered to be capital assets.

# Cape Cod Collaborative

## Notes to Basic Financial Statements

### Year Ended June 30, 2025

Net position is reported as restricted when amounts are not available for appropriation or are legally restricted by outside parties for a specific future use.

Net position has been restricted for “gifts and grants” which represents assets that have restrictions placed on them from outside parties.

Net position has been restricted for “Other postemployment benefits” which represents the portion of net position that is restricted for the payment of postemployment benefits other than pensions.

Sometimes the Collaborative will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Collaborative’s policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

#### *Fund Financial Statements (Fund Balances)*

Governmental fund balances are classified as nonspendable, restricted, committed, assigned, or unassigned based on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The governmental fund balance classifications are as follows:

“Nonspendable” fund balance includes amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to be maintained intact.

“Restricted” fund balance includes amounts subject to constraints placed on the use of resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or that are imposed by law through constitutional provisions or enabling legislation.

“Committed” fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Collaborative’s highest level of decision-making authority.

“Assigned” fund balance includes amounts that are constrained by the Collaborative’s intent to be used for specific purposes but are neither restricted nor committed.

“Unassigned” fund balance includes the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

The Collaborative’s spending policy is to spend restricted fund balance first, followed by committed, assigned and unassigned fund balance. Most governmental funds are designated for one purpose at the time of their creation. Therefore, any expenditure from the fund will be allocated to the applicable fund

# Cape Cod Collaborative

## Notes to Basic Financial Statements

### Year Ended June 30, 2025

balance classifications in the order of the aforementioned spending policy. The general fund and certain other funds may have more than one purpose.

#### L. Long-term Debt

##### *Government-Wide Financial Statements*

Long-term debt is reported as liabilities in the government-wide statement of net position. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

##### *Governmental Fund Financial Statements*

Proceeds received for governmental funds long-term debt is reported as other financing sources. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as administrative expenditures.

#### M. Intangible Right to Use Lease Liability

##### *Government-Wide Financial Statements*

Intangible right to use lease liabilities are reported at the present value of their future minimum lease payments. Lease payments are reported as reductions of the lease liability and as interest expense during the lease term.

##### *Governmental Fund Financial Statements*

The present value of the future minimum lease payments are reported within the governmental funds as other financing sources and a capital expenditure. Lease payments are reported as debt service expenditures.

#### N. Investment Income

Investment income derived from major and nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Law (MGL).

#### O. Compensated Absences

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements, state laws and executive policies. Sick leave owed to transportation employees is allowed to be carryforward and sold back to the Collaborative during certain periods of the year. The Collaborative records a liability for this unused sick time for these transportation employees. Sick and vacation for all

# Cape Cod Collaborative

## Notes to Basic Financial Statements

### Year Ended June 30, 2025

other employees is required to be used during the year and is not allowed to be carryforward, therefore the Collaborative does not report a liability for the non-transportation employees' sick and vacation time.

#### P. Use of Estimates

##### *Government-Wide and Fund Financial Statements*

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the year. Actual results could vary from estimates that were used.

#### Q. Total Column

##### *Government-Wide Financial Statements*

The total column presented on the government-wide financial statements represents consolidated financial information.

##### *Fund Financial Statements*

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

## **NOTE 2 – CASH AND INVESTMENTS**

A cash and investment pool is maintained that is available for use by all funds. Each fund type's portion of this pool is displayed on the balance sheet as "Cash and Cash Equivalents". The deposits and investments of trust funds are held separately from those of other funds.

Statutes authorize the investment in obligations of the U.S. Treasury, agencies, and instrumentalities, certificates of deposit, repurchase agreements, money market accounts, bank deposits and the State Treasurer's Investment Pool (Pool). In addition, there are various restrictions limiting the amount and length of deposits and investments.

#### Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the Collaborative's deposits may not be returned to it. The Collaborative has a formal policy for custodial credit risk that includes a review of the financial institutions financial statements and the background of the Advisor.

# Cape Cod Collaborative

## Notes to Basic Financial Statements

### Year Ended June 30, 2025

At year-end, the carrying amount of deposits totaled \$5,549,191 and the bank balance totaled \$5,659,818. Of that amount \$500,000 was covered by Federal Depository Insurance and \$3,213,364 was collateralized. The remaining balance of \$1,946,454 was exposed to custodial risk because it was uninsured and uncollateralized.

As of June 30, 2025, the Collaborative had the following investments:

<u>Investment Type</u>	<u>Fair value</u>	<u>Maturities</u>		
		<u>Under 1 Year</u>	<u>1-5 Years</u>	<u>6-10 Years</u>
<u>Debt securities:</u>				
U.S. treasury notes.....	\$ 1,352,950	\$ 1,126,696	\$ 201,487	\$ 24,767
Government sponsored enterprises....	83,858	-	55,514	28,344
Corporate bonds.....	255,226	19,771	186,675	48,780
Total debt securities.....	<u>1,692,034</u>	<u>\$ 1,146,467</u>	<u>\$ 443,676</u>	<u>\$ 101,891</u>
<u>Other investments:</u>				
Equity securities.....	1,087,456			
Equity mutual funds.....	607,669			
Fixed income mutual funds.....	736,406			
Money market mutual funds.....	<u>89,805</u>			
Total investments.....	<u>\$ 4,213,370</u>			

### Fair Value of Investments

The Collaborative holds investments that are measured at fair value on a recurring basis. Because investing is not a core part of the Collaborative's mission, the Collaborative determines that the disclosures related to these investments only need to be disaggregated by major type. The Collaborative chooses a tabular format for disclosing the levels within the fair value hierarchy.

The Collaborative categorizes its fair value measurement within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

# Cape Cod Collaborative

## Notes to Basic Financial Statements

### Year Ended June 30, 2025

The following table presents the Collaborative fair value measurements on a recurring basis as of June 30, 2025:

Investment Type	June 30, 2025	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<b>Investments measured at fair value:</b>				
<u>Debt securities:</u>				
U.S. treasury notes.....	\$ 1,352,950	\$ -	\$ 1,352,950	\$ -
Government sponsored enterprises.....	83,858	-	83,858	-
Corporate bonds.....	255,226	-	255,226	-
<u>Other investments:</u>				
Equity securities.....	\$ 1,087,456	\$ 1,087,456	\$ -	\$ -
Equity mutual funds.....	607,669	607,669	-	-
Fixed income mutual funds.....	736,406	736,406	-	-
Money market mutual funds.....	89,805	89,805	-	-
<b>Total investments.....</b>	<b>\$ 4,213,370</b>	<b>\$ 2,521,336</b>	<b>\$ 1,692,034</b>	<b>\$ -</b>

Equity securities, equity mutual funds, fixed income mutual funds and money-market mutual funds, classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for these securities. U.S treasury notes, government sponsored enterprises and corporate bonds classified in Level 2 of the fair value hierarchy, are valued using significant other observable inputs.

The Collaborative’s investments in Government Sponsored Enterprise had quality ratings of AA+.

Corporate bonds are broken into separate ratings, which consist of \$25,088 of AA+ rated bonds, \$63,966 of AA, \$93,621 of AA-, \$25,302 of A+ and \$47,249 of A- rated bonds.

#### Custodial Credit Risk – Investments

For an investment, this is the risk that, in the event of a failure by the counterparty, the entity will not be able to recover the value of its investments or collateral security that are in the possession of an outside party. Of the Collaborative’s investments the equity securities and fixed income mutual funds are exposed to custodial credit risk because the related securities are uninsured, unregistered and held by the counterparty.

# Cape Cod Collaborative

## Notes to Basic Financial Statements

### Year Ended June 30, 2025

The Collaborative has a formal policy for custodial credit risk that includes a review of the financial institutions financial statements and the background of the Advisor.

#### Interest Rate Risk

Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect the fair value of the Collaboratives' investments. The Collaborative does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### Credit Risk

The Collaborative has adopted a formal policy related to Credit Risk by diversifying the investment portfolio so the impact of potential losses from any one type of security or issuer is minimized.

#### Concentration of Credit Risk

The Collaborative places no limit on the amount the government may invest in any one issuer.

### **NOTE 3 – RECEIVABLES AND TRANSFERS**

At June 30, 2025, receivables for the general fund totaled \$1,224,810, and was related to tuition and transportation fees due from the member communities.

Transfers recorded between the general fund and the nonmajor funds consisted of the reclassification of grant activity.

# Cape Cod Collaborative

## Notes to Basic Financial Statements

### Year Ended June 30, 2025

#### NOTE 4 – CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2025 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
<u>Capital assets being depreciated:</u>				
Right to use - facilities.....	\$ 852,775	\$ -	\$ -	\$ 852,775
School buses.....	15,519,430	469,062	(449,666)	15,538,826
Building Improvements.....	4,715,345	78,660	-	4,794,005
Total capital assets being depreciated.....	21,087,550	547,722	(449,666)	21,185,606
<u>Less accumulated depreciation for:</u>				
Right to use - facilities.....	(384,147)	(85,240)	-	(469,387)
School buses.....	(13,335,912)	(1,024,835)	449,666	(13,911,081)
Building Improvements.....	(858,815)	(457,622)	-	(1,316,437)
Total accumulated depreciation.....	(14,578,874)	(1,567,697)	449,666	(15,696,905)
Total capital assets being depreciated, net.....	6,508,676	(1,019,975)	-	5,488,701
Total capital assets, net.....	\$ 6,508,676	\$ (1,019,975)	\$ -	\$ 5,488,701

Depreciation expense was charged to the Transportation functions of the primary government and the Waypoint program in the amounts of \$1,024,835 and \$457,622, respectively. Amortization of right of use – facilities was \$85,240.

#### NOTE 5 – UNEARNED REVENUE

Member communities are allowed to prepay a portion of the next year’s tuition. At June 30, 2025, the Collaborative had received \$276,344 of prepaid tuition from member communities that was reported as unearned revenue.

# Cape Cod Collaborative

## Notes to Basic Financial Statements

### Year Ended June 30, 2025

#### NOTE 6 – LONG-TERM DEBT

Under the provisions of Chapter 43 of the Acts of 2012, the board of directors of an education collaborative may borrow money, enter into long-term or short-term loan agreements or mortgages and apply for state, federal or corporate grants or contracts to obtain funds necessary to carry out the purpose for which such collaborative is established; provided, however, that the board of directors has determined that any borrowing, loan or mortgage is cost-effective and in the best interest of the collaborative and its member cities or towns and charter schools.

The borrowing, loans or mortgages shall be consistent with the written agreement and articles of incorporation of the education collaborative and shall be consistent with standard lending practices.

The Collaborative’s agreements to finance the acquisition of buses have been reported as capital financing long-term debt.

Project	Maturities Through	Original Loan Amount	Interest Rate (%)	Outstanding at June 30, 2025
Direct Borrowing:				
Massachusetts Development Bond.....	2032	\$ 3,000,000	3.10%	\$ <u>2,144,126</u>
Capital Purchase Financing related to buses:				
Capital Purchase Financing 2019.....	2026	2,662,834	3.37%	35,529
Capital Purchase Financing 2020.....	2027	2,565,011	2.56%	427,665
Capital Purchase Financing 2021.....	2028	547,314	2.83%	188,035
Capital Purchase Financing 2022.....	2029	866,648	1.47%	392,741
Capital Purchase Financing 2024.....	2031	116,333	4.38%	95,573
Capital Purchase Financing 2025.....	2027	135,000	4.54%	110,167
Capital Purchase Financing 2025.....	2027	334,062	4.59%	<u>317,034</u>
Total Capital Purchase Financing.....				<u>1,566,744</u>
Total Long-Term Debt.....				<u>\$ 3,710,870</u>

# Cape Cod Collaborative

## Notes to Basic Financial Statements

### Year Ended June 30, 2025

Debt service requirements for principal and interest for the Collaborative's long-term debt in future years are as follows:

Year	Direct Borrowing			Capital Purchase Financing			
	Principal	Interest	Total	Principal	Interest	Total	Total
2026.....	\$ 320,514	\$ 61,949	\$ 382,463	\$ 739,197	\$ 37,285	\$ 776,482	\$ 1,158,945
2027.....	330,592	51,870	382,462	351,569	21,977	373,546	756,008
2028.....	340,879	41,584	382,463	233,654	13,604	247,258	629,721
2029.....	351,706	30,757	382,463	76,903	9,177	86,080	468,543
2030.....	362,765	19,698	382,463	69,111	6,106	75,217	457,680
2031-2032.....	437,670	8,536	446,206	96,310	3,459	99,769	545,975
Total.....	\$ 2,144,126	\$ 214,394	\$ 2,358,520	\$ 1,566,744	\$ 91,608	\$ 1,658,352	\$ 4,016,872

#### Changes in Long-term Liabilities

During the year ended June 30, 2025, the following changes occurred in long-term liabilities:

	Beginning Balance	Long Term Debt Issued	Long Term Debt Redeemed	Other Increases	Other Decreases	Ending Balance	Due Within One Year
Direct borrowing.....	\$ 2,454,868	\$ -	\$ (310,742)	\$ -	\$ -	\$ 2,144,126	\$ 320,514
Capital purchase financing.....	2,160,799	469,062	(1,063,117)	-	-	1,566,744	739,197
Total long-term debt.....	4,615,667	469,062	(1,373,859)	-	-	3,710,870	1,059,711
Lease obligations.....	490,036	-	-	-	(83,067)	406,969	76,434
Compensated absences.....	158,919	-	-	406,218	(127,135)	438,002	87,600
Total long-term liabilities.....	\$ 5,264,622	\$ 469,062	\$ (1,373,859)	\$ 406,218	\$ (210,202)	\$ 4,555,841	\$ 1,223,745

#### **NOTE 7 – RIGHT TO USE LEASES**

The Collaborative has entered into facility lease agreements for the Osterville Campus and Dennisport maintenance facility. The cost of the lease for the year ended June 30, 2025, totaled \$96,970 and is reported as debt service in the general fund. A corresponding right to use lease building in the amount of the present value of the future lease payments has been added to capital assets.

# Cape Cod Collaborative

## Notes to Basic Financial Statements

### Year Ended June 30, 2025

The following identifies the assets acquired through lease agreements:

	Governmental Activities
<u>Asset:</u>	
Right to use - facilities.....	\$ 852,775
Less: accumulated depreciation.	(469,387)
Total.....	\$ 383,388

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2025, were as follows:

Years ending June 30:	Governmental Activities		
	Principal	Interest	Total
2026.....	\$ 76,434	\$ 11,536	\$ 87,970
2027.....	78,836	9,134	87,970
2028.....	81,317	6,653	87,970
2029.....	83,872	4,098	87,970
2030.....	86,510	1,460	87,970
Total minimum lease payments. \$	406,969	\$ 32,881	\$ 439,850

#### NOTE 8 – GOVERNMENTAL FUND BALANCE CLASSIFICATIONS

The Collaborative has adopted GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The intention of the GASB is to provide a more structured classification of fund balance and to improve the usefulness of fund balance reporting to the users of the Collaborative’s financial statements. The reporting standard establishes a hierarchy for fund balance classifications and the constraints imposed on the uses of those resources.

GASB 54 provides for two major types of fund balances, which are nonspendable and spendable. Nonspendable fund balances are balances that cannot be spent because they are not expected to be converted to cash or they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund.

# Cape Cod Collaborative

## Notes to Basic Financial Statements

### Year Ended June 30, 2025

In addition to the nonspendable fund balance, GASB 54 has provided a hierarchy of spendable fund balances, based on a hierarchy of spending constraints:

- Restricted: fund balances that are constrained by external parties, constitutional provisions, or enabling legislation.
- Committed: fund balances that contain self-imposed constraints of the Collaborative from its highest level of decision making authority.
- Assigned: fund balances that contain self-imposed constraints of the Collaborative to be used for a particular purpose.
- Unassigned: fund balance of the general fund that is not constrained for any particular purpose.

The Collaborative has classified its fund balances with the following hierarchy:

	General	Nonmajor Governmental Funds	Total Governmental Funds
Fund Balances:			
Restricted for:			
Art & Music.....	\$ -	\$ 4,659	\$ 4,659
Grants.....	-	15,628	15,628
Assigned to:			
Reserved for OPEB.....	280,000	-	280,000
Reserved for subsequent year capital expenditures	509,040	-	509,040
Unassigned.....	5,371,569	-	5,371,569
Total Fund Balances.....	\$ 6,160,609	\$ 20,287	\$ 6,180,896

#### NOTE 9 – RISK FINANCING

The Collaborative is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Collaborative carries commercial insurance. Settlement claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years.

The Collaborative participates in premium-based health care plans for its employees and retirees.

# Cape Cod Collaborative

## Notes to Basic Financial Statements

Year Ended June 30, 2025

### NOTE 10 – PENSION PLAN

#### *Plan Descriptions*

The Collaborative is a member of the Massachusetts State Employees' Retirement System (MSERS), a public employee retirement system that administers a cost-sharing multi-employer defined benefit plan covering substantially all employees of the Commonwealth and certain employees of the independent authorities and agencies. The MSERS covers all eligible noncertified teachers, that are part of MTRS, as described below. The MSERS is part of the Commonwealth's reporting entity and the audited financial report may be obtained by visiting <http://www.mass.gov/osc/publications-and-reports/financial-reports/>.

The Collaborative is also a member of the Massachusetts Teachers' Retirement System (MTRS), a cost-sharing multi-employer defined benefit plan. MTRS is managed by the Commonwealth of Massachusetts (Commonwealth) on behalf of municipal teachers and municipal teacher retirees. The Commonwealth is a nonemployer contributor and is responsible for 100% of the contributions and future benefit requirements of the MTRS. The MTRS covers certified teachers in cities (except Boston), towns, regional school districts, charter schools, educational collaboratives and Quincy College. The MTRS is part of the Commonwealth's reporting entity and the audited financial report may be obtained by visiting <https://mtrs.state.ma.us/service/financial-reports/>.

#### *Special Funding Situations*

The Commonwealth is a nonemployer contributor and is required by statute to make 100% of all actuarially determined employer contributions on behalf of the Collaborative's teachers and retired teachers to the MTRS. Therefore, the Collaborative is considered to be in a special funding situation as defined by GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and the Commonwealth is a nonemployer contributor in MTRS. Since the Collaborative does not contribute directly to MTRS, the Collaborative does not have a net pension liability. The total of the Commonwealth provided contributions have been allocated based on each employer's covered payroll to the total covered payroll of employers in MTRS as of the measurement date of June 30, 2024. The Collaborative's portion of the collective pension expense, contributed by the Commonwealth, of \$747,589 is reported in the general fund as intergovernmental revenue and pension expense in the current fiscal year. The portion of the Commonwealth's collective net pension liability associated with the Collaborative is \$9,057,116 as of the measurement date.

A special funding situation was created by Massachusetts General Laws for all educational collaboratives in the Commonwealth. Collaboratives contribute amounts equal to the normal cost of non-teaching employees' benefits at a rate established by the Public Employees' Retirement Administration Commission (PERAC), currently 6.1% of covered payroll. Legally, the Collaboratives are only responsible for contributing the annual normal cost of their employees' benefits (i.e., the present value of the benefits earned by those employees in any given year) and are not legally responsible for the past service cost attributable to those employees or previously retired employees of the Collaboratives. Therefore, the Collaborative does not have a net pension liability. The Collaborative's required contribution to MSERS equaled its actual contribution for the year ended December 31, 2024 was \$342,217.

# Cape Cod Collaborative

## Notes to Basic Financial Statements

### Year Ended June 30, 2025

The Commonwealth as a nonemployer is legally responsible for the entire past service cost related to the non-teaching employees of the Collaboratives and therefore has a 100% special funding situation. The total of the Commonwealth provided contributions are allocated based on each employer's covered payroll to the total covered payroll of employers in MSERS as of the measurement date of June 30, 2024. The Collaborative's portion of the collective pension expense, contributed by the Commonwealth, of \$1,229,509 is reported as intergovernmental revenue and pension expense in the current fiscal year. The portion of the Commonwealth's collective net pension liability associated with the Collaborative is \$11,910,818 as of the measurement date.

#### *Benefits Provided*

Both Systems provide retirement, disability, survivor and death benefits to plan members and beneficiaries. Massachusetts Contributory Retirement System benefits are, with certain minor exceptions, uniform from system to system. The System provides for retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. For persons who became members on or after April 2, 2012, average salary is the average annual rate of regular compensation received during the five consecutive years that produce the highest average, or, if greater, during the last five years (whether or not consecutive) preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation, and group classification. Members become vested after ten years of creditable service.

Employees who resign from service and who are not eligible to receive a retirement allowance or are under the age of 55 are entitled to request a refund of their accumulated total deductions. Survivor benefits are extended to eligible beneficiaries of members whose death occurs prior to or following retirement.

Cost-of-living adjustments granted between 1981 and 1997 and any increase in other benefits imposed by the Commonwealth's state law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be approved by the Board and are borne by the System.

#### **NOTE 11 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS**

##### *Plan Description*

The Collaborative administers a single-employer defined benefit healthcare plan (the "Plan"). The Plan provides lifetime healthcare insurance for eligible retirees through the Collaborative's group health insurance plan, which covers both active and retired members. Chapter 32B of the MGL assigns authority to establish and amend benefit provisions of the plan. Benefit provisions are negotiated between the Collaborative and Collaborative employees and are renegotiated each bargaining period. The Plan does not issue a publicly available financial report.

# Cape Cod Collaborative

## Notes to Basic Financial Statements

### Year Ended June 30, 2025

#### *Funding Policy*

The required contribution is based on a pay-as-you-go financing requirement. The Collaborative contributes 50 percent of the cost of only medical insurance premiums for eligible retired plan members. Plan members receiving benefits contribute the remaining portion of their premium costs. For 2025, the Collaborative contributed \$161,767 towards these benefits, including the pre-funded contribution discussed below.

The Commonwealth of Massachusetts passed special legislation that has allowed the Collaborative to establish a postemployment benefit trust fund and to enable the Collaborative to begin pre-funding its OPEB liabilities. During 2025, the Collaborative pre-funded future OPEB liabilities totaling \$100,000 by contributing funds to the Other Postemployment Benefit Fund in excess of the pay-as-you-go required contribution. These funds are reported within the Fiduciary Funds financial statements. As of June 30, 2025, the balance in this fund totaled \$3,101,593. The Trust is managed by the Board of Directors who are authorized to manage the Trust in accordance with the Trust Agreement.

#### *Measurement Date*

GASB #74 requires the net OPEB liability/(asset) to be measured as of the OPEB Plan's most recent fiscal year-end. Accordingly, the net OPEB liability/(asset) was measured as of June 30, 2025, and the total OPEB liability/(asset) used to calculate the net OPEB liability/(asset) was determined by an actuarial valuation as of July 1, 2024.

#### *Membership*

The following represents the Plan's membership at June 30, 2025:

Active members.....	154
Inactive members currently receiving benefits.....	<u>14</u>
Total.....	<u>168</u>

# Cape Cod Collaborative

## Notes to Basic Financial Statements

### Year Ended June 30, 2025

#### *Components of OPEB Liability/(Asset)*

Components of the other postemployment benefits asset as of June 30, 2025, were as follows:

Total OPEB liability.....	\$	2,650,461
Less: OPEB plan's fiduciary net position.....		<u>(3,101,593)</u>
Net OPEB liability/(asset).....	\$	<u>(451,132)</u>

The OPEB plan's fiduciary net position as a percentage of the total OPEB liability.	117.02%
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#### *Significant Actuarial Assumption*

The total other postemployment benefit liability in the July 1, 2024, actuarial valuation was determined using the following actuarial assumptions:

Valuation date.....	July 1, 2024
Actuarial cost method.....	Entry Age Normal Cost Method.
Inflation rate.....	2.5% per year
Discount rate.....	6.75%, net of investment expenses, including inflation.
Healthcare cost trend rate.....	8% for non-Medicare plans and 10% for Medicare plans in FY2025, decreasing 0.5% per year to 6%, then grading down to an ultimate trend rate of 4%. Utilizing the Society of Actuaries Getzen Medical Trend Model. The ultimate medical trend rate is reached in 2075.
Pre-retirement mortality - general employees.....	RP-2014 Healthy Annuitant Blue Collar Mortality Table, base year 2014, projected with generational mortality improvement using scale MP-2021 and set forward one year for females.
Healthy retiree mortality - general employees.....	RP-2014 Healthy Annuitant Blue Collar Mortality Table, base year 2014, projected with generational mortality improvement using scale MP-2021 and set forward one year for females
Disabled retiree mortality - general employees.....	RP-2014 Healthy Annuitant Blue Collar Mortality Table, base year 2014, projected with generational mortality improvement using scale MP-2021 and set forward one year for males and two years for females.

# Cape Cod Collaborative

## Notes to Basic Financial Statements

### Year Ended June 30, 2025

Pre-retirement mortality - teachers.....	PUB-2010 Teachers Headcount-Weighted Employee Mortality Table, base year 2010, projected generational mortality using scale MP-2021.
Healthy retiree mortality - teachers.....	PUB-2010 Teachers Headcount-Weighted Retiree Mortality Table, base year 2010, projected generational mortality using scale MP-2021.
Disabled mortality - teachers.....	PUB-2010 Teachers Headcount-Weighted Disabled Mortality Table, base year 2010, projected with generational mortality using scale MP-2021.

#### *Rate of Return*

The annual money-weighted rate of return on OPEB plan investments was 8.14%. The money-weighted rate of return expresses investment performance, net of OPEB plan investment expense, adjusted for the changing amounts actually invested.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real of returns (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return of by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The Plan’s expected future real rate of return of 4.25% is added to the expected inflation of 2.50% to produce the long-term expected nominal rate of return of 6.75%. Best estimates of arithmetic real rates of return for each major asset class included in the OPEB plan’s target asset allocation as of June 30, 2025, are summarized in the following table:

<u>Asset Class</u>	<u>Long-Term Expected Asset Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic equity-large cap.....	38.00%	6.58%
Domestic equity-small/mid cap.....	4.00%	6.79%
International equity-developed market....	6.00%	6.80%
International equity-emerging market....	2.00%	7.09%
Domestic fixed income.....	35.00%	1.88%
High Yield fixed Income.....	4.00%	3.10%
International fixed income.....	2.00%	1.93%
Alternatives.....	6.00%	3.38%
Real Estate.....	2.00%	6.21%
Cash.....	1.00%	0.44%
Total.....	<u>100.00%</u>	

# Cape Cod Collaborative

## Notes to Basic Financial Statements

### Year Ended June 30, 2025

*Discount Rate*

The discount rate used to measure the total OPEB liability/(asset) was 6.75% as of June 30, 2025 and 6.75% as of June 30, 2024. The projection of cash flows used to determine the discount rate assumed that contributions will be made in accordance with the Plan’s funding policy. Based on those assumptions, the OPEB plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability/(asset).

*Sensitivity of the Net OPEB Liability/(Asset) to Changes in the Discount Rate*

The table on the following page presents the net other postemployment benefit liability/(asset), calculated using the discount rate of 6.75%, as well as what the net other postemployment benefit liability/(asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75%) or 1-percentage-point higher (7.75%) than the current rate.

	<u>1% Decrease</u>	<u>Current</u>	<u>1% Increase</u>
	<u>(5.75%)</u>	<u>Discount Rate</u>	<u>(7.75%)</u>
		<u>(6.75%)</u>	
Net OPEB liability/(asset)..... \$	<u>(20,833)</u>	<u>(451,132)</u>	<u>(799,712)</u>

*Sensitivity of the Net OPEB Liability/(Asset) to Changes in the Healthcare Trend*

The following presents the net other postemployment benefit liability/(asset), calculated the Non-Medicare and Medicare healthcare trend rates if they were 1-percentage-point lower or 1-percentage-point higher than the current rates of 8.00% and 10.00%, respectively year one decreasing 0.50% per year to an ultimate trend rate of 4.00%.

	<u>1% Decrease</u>	<u>Current Trend</u>	<u>1% Increase</u>
Net OPEB liability/(asset)..... \$	<u>(848,567)</u>	<u>(451,132)</u>	<u>47,939</u>

## Cape Cod Collaborative

### Notes to Basic Financial Statements

#### Year Ended June 30, 2025

##### *Changes in Net OPEB Liability/(Asset)*

	Increase (Decrease)		
	Total OPEB	Plan	Net OPEB
	Liability/(Asset)	Fiduciary Net Position	Liability/(Asset)
	(a)	(b)	(a) - (b)
Balances at June 30, 2024.....	\$ 2,230,155	\$ 2,773,333	\$ (543,178)
Changes for the year:			
Service cost.....	165,019	-	165,019
Interest.....	159,590	-	159,590
Changes of benefit terms.....	(174,695)	-	(174,695)
Differences between expected and actual experience.....	(92,611)	-	(92,611)
Changes in assumptions.....	424,770	-	424,770
Benefit payments.....	(61,767)	(61,767)	-
Net investment income (loss).....	-	228,260	(228,260)
Contributions by employer.....	-	161,767	(161,767)
	420,306	328,260	92,046
Balances at June 30, 2025.....	\$ 2,650,461	\$ 3,101,593	\$ (451,132)

##### *OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB*

For the year ended June 30, 2025, the Collaborative recognized OPEB income of \$132,216. The Collaborative reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Deferred Category	Deferred Outflows of Resources	Deferred Inflows of Resources	Total
Differences between expected and actual experience.....	\$ -	\$ (744,256)	\$ (744,256)
Difference between projected and actual earnings, net....	-	(38,430)	(38,430)
Changes in assumptions.....	516,193	(66,356)	449,837
Total deferred outflows/(inflows) of resources.....	\$ 516,193	\$ (849,042)	\$ (332,849)

# Cape Cod Collaborative

## Notes to Basic Financial Statements

### Year Ended June 30, 2025

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Measurement date year ended June 30:</u>	
2026.....	\$ (52,144)
2027.....	(115,795)
2028.....	(121,989)
2029.....	(69,773)
2030.....	(26,715)
Thereafter.....	<u>53,567</u>
Total.....	\$ <u>(332,849)</u>

*Changes in Assumptions* – Decrements and healthcare trend rates were updated.

*Changes in Plan Provisions* – The Collaborative no longer offers the Tufts Medicare Supplement with PDP Plus plan.

#### NOTE 12 – CONTINGENCIES

Various legal actions and claims are pending against the Collaborative. Litigation is subject to many uncertainties, and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any, at June 30, 2025 cannot be ascertained, management believes any resulting liability should not materially affect the financial position at June 30, 2025.

#### NOTE 13 – IMPLEMENTATION OF NEW GASB PRONOUNCEMENTS

During 2025, the following GASB pronouncement was implemented:

- GASB Statement #101, *Compensated Absences*. The financial statements have been updated to reflect the implementation of this pronouncement.
- GASB Statement #102, *Certain Risk Disclosures*. This pronouncement did not impact the basic financial statements.

## **Cape Cod Collaborative**

### **Notes to Basic Financial Statements**

#### **Year Ended June 30, 2025**

The following GASB pronouncements will be implemented in the future:

- The GASB issued Statement #103, *Financial Reporting Model Improvements*, which is required to be implemented for fiscal years beginning after June 15, 2025.
- The GASB issued Statement #104, *Disclosure of Certain Capital Assets*, which is required to be implemented for fiscal years beginning after June 15, 2025.
- The GASB issued Statement #105, *Subsequent Events*, which is required to be implemented for fiscal years beginning after June 15, 2026.

Management is currently assessing the impact the implementation of these pronouncements will have on the basic financial statements.

## *Required Supplementary Information*

# ***General Fund***

## ***Budgetary Comparison Schedule***

The General Fund is the general operating fund of the Collaborative. It is used to account for all the financial resources, except those required to be accounted for in another fund.

# Cape Cod Collaborative

## General Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual

**Year Ended June 30, 2025**

	Budgeted Amounts		Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
	Original Budget	Final Budget			
<b>REVENUES:</b>					
Tuition.....	\$ 6,698,685	\$ 6,698,685	\$ 6,849,307	\$ -	\$ 150,622
Service revenue.....	1,546,220	1,546,220	1,597,556	-	51,336
Transportation.....	10,354,393	10,354,393	10,509,118	-	154,725
Other departmental revenue.....	35,000	35,000	2,117	-	(32,883)
Investment income.....	-	-	142,561	-	142,561
<b>TOTAL REVENUES.....</b>	<b>18,634,298</b>	<b>18,634,298</b>	<b>19,100,659</b>	<b>-</b>	<b>466,361</b>
<b>EXPENDITURES:</b>					
Current:					
Waypoint academy.....	3,082,965	3,082,965	3,103,300	-	(20,335)
STAR program.....	3,985,551	3,985,551	4,002,648	-	(17,097)
Itinerant services.....	803,878	803,878	860,152	-	(56,274)
Transportation.....	10,409,393	10,409,393	10,236,055	-	173,338
Professional development and executive search.....	283,583	283,583	120,370	-	163,213
Advanced studies and leadership program.....	279,699	279,699	331,164	-	(51,465)
<b>TOTAL EXPENDITURES.....</b>	<b>18,845,069</b>	<b>18,845,069</b>	<b>18,653,689</b>	<b>-</b>	<b>191,380</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....</b>	<b>(210,771)</b>	<b>(210,771)</b>	<b>446,970</b>	<b>-</b>	<b>657,741</b>
<b>OTHER FINANCING SOURCES (USES):</b>					
Use of prior year reserves.....	110,771	110,771	-	-	(110,771)
Transfers in.....	100,000	100,000	355,021	-	255,021
Transfers out.....	-	-	(9,560)	-	(9,560)
<b>TOTAL OTHER FINANCING SOURCES (USES).....</b>	<b>210,771</b>	<b>210,771</b>	<b>345,461</b>	<b>-</b>	<b>134,690</b>
<b>NET CHANGE IN FUND BALANCE.....</b>	<b>-</b>	<b>-</b>	<b>792,431</b>	<b>-</b>	<b>792,431</b>
<b>FUND BALANCES AT BEGINNING OF YEAR.....</b>	<b>5,368,178</b>	<b>5,368,178</b>	<b>5,368,178</b>	<b>-</b>	<b>-</b>
<b>FUND BALANCES AT END OF YEAR.....</b>	<b>\$ 5,368,178</b>	<b>\$ 5,368,178</b>	<b>\$ 6,160,609</b>	<b>\$ -</b>	<b>\$ 792,431</b>

*See notes to required supplementary information.*

## *Collaborative Pension Plan Schedules*

The Schedule of the Special Funding Amounts of the Net Pension Liability for the Massachusetts State Employees Retirement System presents multi-year trend information on the liability and expense assumed by the Commonwealth of Massachusetts on behalf of the Collaborative along with related ratios.

The Schedule of the Special Funding Amounts of the Net Pension Liability for the Massachusetts Teachers Retirement System presents multi-year trend information on the liability and expense assumed by the Commonwealth of Massachusetts on behalf of the Collaborative along with related ratios.

The Schedule of Collaborative's Contributions for the Massachusetts State Employees Retirement System presents multi-year trend information on the Collaborative's required and actual contributions to the pension plan and related ratios.

## Cape Cod Collaborative

### Schedule of the Special Funding Amounts of the Net Pension Liability

#### Massachusetts State Employees' Retirement System

The Collaborative's teachers and retired teachers pensions are covered under the Massachusetts Teachers Retirement System while all other employees and retirees are covered under the Massachusetts State Employees Retirement System. This schedule only reports on the nonteacher employees and retirees covered under the Massachusetts State Employees' Retirement System.

A special funding situation was created by Massachusetts General Laws for all educational collaboratives in the Commonwealth. Collaboratives contribute amounts equal to the normal cost of employees' benefits at a rate established by PERAC, currently 6.1% of covered payroll. Legally, the collaboratives are only responsible for contributing the annual normal cost of their employees' benefits (i.e., the present value of the benefits earned by those employees in any given year) and are not legally responsible for the past service cost attributable to those employees or previously retired employees of the collaboratives. The Commonwealth as a nonemployer is legally responsible for the entire past service cost related to the collaboratives and therefore has a 100% special funding situation. Since the collaborative does not contribute directly to MSERS for the past service cost, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the collective net pension liability that is associated with the collaborative; the portion of the collective pension expense as both a revenue and pension expense recognized by the collaborative; and the Plan's fiduciary net position as a percentage of the total liability.

Year	Commonwealth's 100% Share of the Associated Net Pension Liability	Expense and Revenue Recognized for the Commonwealth's Support	Plan Fiduciary Net Position as a Percentage of the Total Liability
2025.....	\$ 11,910,818	\$ 1,229,509	72.90%
2024.....	12,876,969	1,528,896	70.71%
2023.....	11,730,910	922,074	71.05%
2022.....	7,398,742	451,872	77.54%
2021.....	12,785,584	1,908,684	62.48%
2020.....	10,316,755	1,713,767	66.28%
2019.....	8,840,685	1,164,697	67.91%
2018.....	8,227,737	1,064,611	67.21%
2017.....	8,185,506	1,136,788	63.48%
2016.....	6,641,623	741,921	55.38%

*See notes to required supplementary information.*

## Cape Cod Collaborative

### Schedule of the Funding Amounts of the Net Pension Liability

#### Massachusetts Teachers' Retirement System

The Collaborative's teachers and retired teachers pensions are covered under the Massachusetts Teachers' Retirement System while all other employees and retirees are covered under the Massachusetts State Employees Retirement System. This schedule only reports on the teacher and retired teachers covered under the Massachusetts Teachers' Retirement System.

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Therefore, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the associated collective net pension liability; the portion of the collective pension expense as both a revenue and pension expense recognized; and the Plan's fiduciary net position as a percentage of the total liability.

Year	Commonwealth's 100% Share of the Associated Net Pension Liability	Expense and Revenue Recognized for the Commonwealth's Support	Plan Fiduciary Net Position as a Percentage of the Total Liability
2025.....	\$ 9,057,116	\$ 747,589	61.45%
2024.....	9,410,338	878,645	54.48%
2023.....	8,903,877	732,431	57.75%
2022.....	8,679,765	696,515	62.03%
2021.....	11,233,579	1,387,508	50.67%
2020.....	9,689,850	1,175,063	53.95%
2019.....	9,374,364	949,956	54.84%
2018.....	9,215,485	961,847	54.25%
2017.....	9,569,480	976,150	52.73%
2016.....	8,812,686	714,787	55.38%

*See notes to required supplementary information.*

## Cape Cod Collaborative

### Schedule of the Collaborative's Contributions

#### Massachusetts State Employees' Retirement System

A special funding situation was created by Massachusetts General Laws for all educational collaboratives in the Commonwealth. Collaboratives contribute amounts equal to the normal cost of employees' benefits at a rate established by PERAC, currently 6.1% of covered payroll. Legally, the collaboratives are only responsible for contributing the annual normal cost of their employees' benefits (i.e., the present value of the benefits earned by those employees in any given year) and are not legally responsible for the past service cost attributable to those employees or previously retired employees of the collaboratives. The Commonwealth as a nonemployer is legally responsible for the entire past service cost related to the collaboratives and therefore has a 100% special funding situation. Since the collaborative does not contribute directly to MSERS for the past service cost, there is no net pension liability to recognize. This schedule discloses the collaborative's required and actual contribution for the normal cost; covered payroll; and contributions recognized by the pension plan in relation to the covered payroll.

Year	Collaborative's Statutory Required and Actual Contribution for Normal Cost	Collaborative's Covered Payroll	Amount of Contributions Recognized by the Pension Plan in Relation to Covered Payroll
2025.....	\$ 342,217	\$ 5,610,115	6.10%
2024.....	339,127	5,559,459	6.10%
2023.....	317,758	5,209,148	6.10%
2022.....	260,019	4,262,607	6.10%
2021.....	278,010	4,557,541	6.10%
2020.....	213,581	3,501,328	6.10%
2019.....	239,873	3,932,344	6.10%
2018.....	209,060	3,733,214	5.60%
2017.....	185,163	3,306,482	5.60%
2016.....	186,458	3,329,607	5.60%

*See notes to required supplementary information.*

## ***Other Postemployment Benefits Plan Schedules***

The Schedule of Changes in the Collaborative's Net Other Postemployment Benefit Liability/(Asset) presents multi-year trend information on the School's net other postemployment benefit liability/(asset) and related ratios.

The Schedule of the Collaborative's Contributions presents multi-year trend information on the Collaborative's actual contributions to the other postemployment benefit plan and related ratios.

The Schedule of Investment Returns presents multi-year trend information on the money-weighted investment return on other postemployment assets, net of investment expense.

These schedules are intended to present information for ten years. Until a ten-year trend is compiled, information is presented for those years for which information is available.

## Cape Cod Collaborative

### Schedule of the Changes in the Collaborative's Net OPEB Liability/(Asset) and Related Ratios

#### Other Postemployment Benefit Plan

	June 30, 2017	June 30, 2018	June 30, 2019	June 30, 2020	June 30, 2021	June 30, 2022	June 30, 2023	June 30, 2024	June 30, 2025
<b>Total OPEB Liability</b>									
Service Cost.....	\$ 91,399	\$ 95,055	\$ 98,857	\$ 133,758	\$ 151,562	\$ 164,713	\$ 169,797	\$ 168,622	\$ 165,019
Interest.....	97,457	108,935	121,288	140,501	157,992	143,545	160,856	142,692	159,590
Changes of benefit terms.....	-	-	-	(22,575)	-	-	159,139	-	(174,695)
Differences between expected and actual experience.....	-	-	(105,142)	-	(466,413)	-	(779,344)	-	(92,611)
Changes of assumptions.....	-	-	153,087	157,810	136,429	(8,189)	52,042	(84,341)	424,770
Benefit payments.....	(38,813)	(40,097)	(46,086)	(47,553)	(39,666)	(43,061)	(34,595)	(46,928)	(61,767)
Net change in total OPEB liability.....	150,043	163,893	222,004	361,941	(60,096)	257,008	(272,105)	180,045	420,306
Total OPEB liability - beginning.....	1,227,422	1,377,465	1,541,358	1,763,362	2,125,303	2,065,207	2,322,215	2,050,110	2,230,155
Total OPEB liability - ending (a).....	\$ 1,377,465	\$ 1,541,358	\$ 1,763,362	\$ 2,125,303	\$ 2,065,207	\$ 2,322,215	\$ 2,050,110	\$ 2,230,155	\$ 2,650,461
<b>Plan fiduciary net position</b>									
Employer contributions.....	\$ 218,813	\$ 180,000	\$ 226,086	\$ 180,000	\$ 180,000	\$ 180,000	\$ 180,000	\$ 180,000	\$ 100,000
Employer contributions for OPEB payments.....	38,813	40,097	-	47,553	39,666	43,061	34,595	46,928	61,767
Net investment income (loss).....	31,908	24,300	93,150	48,741	312,055	(163,425)	181,629	237,584	228,260
Benefit payments.....	(38,813)	(40,097)	(46,086)	(47,553)	(39,666)	(43,061)	(34,595)	(46,928)	(61,767)
Net change in plan fiduciary net position.....	250,721	204,300	273,150	228,741	492,055	16,575	361,629	417,584	328,260
Plan fiduciary net position - beginning of year.....	567,391	779,299	983,599	1,256,749	1,485,490	1,977,545	1,994,120	2,355,749	2,773,333
Plan fiduciary net position - end of year (b).....	\$ 818,112	\$ 983,599	\$ 1,256,749	\$ 1,485,490	\$ 1,977,545	\$ 1,994,120	\$ 2,355,749	\$ 2,773,333	\$ 3,101,593
<b>Net OPEB liability/(asset) - ending (a)-(b).....</b>	<b>\$ 559,353</b>	<b>\$ 557,759</b>	<b>\$ 506,613</b>	<b>\$ 639,813</b>	<b>\$ 87,662</b>	<b>\$ 328,095</b>	<b>\$ (305,639)</b>	<b>\$ (543,178)</b>	<b>\$ (451,132)</b>
Plan fiduciary net position as a percentage of the total OPEB liability.....	59.39%	63.81%	71.27%	69.90%	95.76%	85.87%	114.91%	124.36%	117.02%
Covered-employee payroll.....	\$ 6,423,123	\$ 6,517,602	\$ 6,754,577	\$ 7,544,325	\$ 7,066,127	\$ 7,733,467	\$ 7,926,297	\$ 8,148,868	\$ 7,690,780
Net OPEB liability/(asset) as a percentage of covered-employee payroll.....	8.71%	8.56%	7.50%	8.48%	1.24%	4.24%	-3.86%	-6.67%	-5.87%

Note: this schedule is intended to present information for 10 years.  
Until a 10-year trend is compiled, information is presented for those years for which information is available.

*See notes to required supplementary information.*

## Cape Cod Collaborative

### Schedule of the Collaborative's Contributions

#### Other Postemployment Benefit Plan

Year	Actuarially determined contribution	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	Covered- employee payroll	Contributions as a percentage of covered- employee payroll
June 30, 2025.....	\$ 146,947	\$ (161,767)	\$ (14,820)	\$ 7,690,780	2.10%
June 30, 2024.....	163,657	(226,928)	(63,271)	8,148,868	2.78%
June 30, 2023.....	197,929	(214,595)	(16,666)	7,926,297	2.71%
June 30, 2022.....	179,987	(223,061)	(43,074)	7,733,467	2.88%
June 30, 2021.....	197,642	(219,666)	(22,024)	7,066,127	3.11%
June 30, 2020.....	173,616	(227,553)	(53,937)	7,544,325	3.02%
June 30, 2019.....	139,107	(226,086)	(86,979)	6,754,577	3.35%
June 30, 2018.....	135,433	(220,097)	(84,664)	6,517,602	3.38%
June 30, 2017.....	136,483	(218,813)	(82,330)	6,423,123	3.41%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

*See notes to required supplementary information.*

# Cape Cod Collaborative

## Schedule of Investment Returns

### Other Postemployment Benefit Plan

<u>Year</u>	<u>Annual money-weighted rate of return, net of investment expense</u>
June 30, 2025.....	8.14%
June 30, 2024.....	9.78%
June 30, 2023.....	8.79%
June 30, 2022.....	-7.96%
June 30, 2021.....	20.05%
June 30, 2020.....	3.66%
June 30, 2019.....	8.81%
June 30, 2018.....	2.85%
June 30, 2017.....	5.09%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

*See notes to required supplementary information.*

# Cape Cod Collaborative

## Notes to Required Supplementary Information

### Year Ended June 30, 2025

#### NOTE A – BUDGETARY BASIS OF ACCOUNTING

##### A. Budgetary Information

The Collaborative adopts a balanced budget that is approved by the Collaborative’s Board of Directors. The Business Administrator presents an annual budget to the Board, which includes estimates of revenues and other financing sources, and recommendations of expenditures and other financing uses. The Board, which has the full authority to amend and/or reject the budget or any line item, adopts the expenditure budget by majority vote. Increases to the budget subsequent to the approval of the annual budget require majority Board approval.

The majority of appropriations are non-continuing which lapse at the end of each year. Others are continuing appropriations for which the governing body has authorized that an unspent balance from a prior year be carried forward and made available for spending in the current year. These carry forwards are included as part of the subsequent year’s original budget.

The Collaborative adopts an annual budget for the general fund in conformity with the guidelines described above. The original 2025 approved budget for the general fund authorized approximately \$18.8 million in appropriations. There were no changes to the budget during the year.

The Business Administrator has the responsibility to ensure that budgetary control is maintained. Budgetary control is exercised through the accounting system.

##### B. Budgetary - GAAP Reconciliation

For budgetary financial reporting purposes, a budgetary basis of accounting is followed, which differs from the GAAP basis of accounting. A reconciliation of budgetary-basis to GAAP-basis results for the general fund for the year ended June 30, 2025, is presented below:

Net change in fund balance - budgetary basis.....	\$	792,431
<u>Basis of accounting differences:</u>		
Recognition of revenue for on-behalf payments.....		1,977,098
Recognition of expenditures for on-behalf payments.....		<u>(1,977,098)</u>
Net change in fund balance - GAAP basis.....	\$	<u>792,431</u>

# Cape Cod Collaborative

## Notes to Required Supplementary Information

Year Ended June 30, 2025

### NOTE B – PENSION PLAN

#### A. Schedule of Collaborative's Contributions

A special funding situation was created by Massachusetts General Laws for all Educational Collaboratives in the Commonwealth. Collaboratives contribute amounts equal to the normal cost of non-teaching employees' benefits at a rate established by the Public Employees' Retirement Administration Commission (PERAC), currently 6.1% of covered payroll. Legally, the collaboratives are only responsible for contributing the annual normal cost of their employees' benefits (i.e., the present value of the benefits earned by those employees in any given year) and are not legally responsible for the past service cost attributable to those employees or previously retired employees of the Collaboratives.

#### B. Schedules of the Special Funding Amounts of the Net Pension Liabilities

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the Collaborative which create two special funding situations.

- The MSERS schedule discloses the Commonwealth's 100% share of the collective net pension liability that is associated with the Collaborative; the portion of the collective pension expense as both revenue and pension expense recognized by the Collaborative; and the Plan's fiduciary net position as a percentage of the total liability.
- The MTRS schedule discloses the Commonwealth's 100% share of the collective net pension liability that is associated with the Collaborative; the portion of the collective pension expense as both revenue and pension expense recognized by the Collaborative; and the Plan's fiduciary net position as a percentage of the total liability.

### NOTE C – OTHER POSTEMPLOYMENT BENEFITS

The Collaborative administers a single-employer defined benefit healthcare plan (the "Other Postemployment Benefit Plan"). The plan provides lifetime healthcare for eligible retirees through the Collaborative's health insurance plan, which covers both active and retired members.

#### Schedule of Changes in the Net Other Postemployment Benefit Liability/(Asset) and Related Ratios

The Schedule of Changes in the Collaborative's Net Other Postemployment Benefit Liability/(Asset) and Related Ratios presents multi-year trend information on changes in the Plan's total OPEB liability/(asset), changes in the Plan's net position, and ending net OPEB liability/(asset). It also demonstrates the Plan's net position as a percentage of the total liability and the Plan's net other postemployment benefit liability/(asset) as a percentage of covered-employee payroll.

# Cape Cod Collaborative

## Notes to Required Supplementary Information

### Year Ended June 30, 2025

#### Schedule of the Collaborative's Contributions

The Schedule of the Collaborative's Contributions includes the Collaborative's annual required contribution to the Plan, along with the contribution made in relation to the actuarially determined contribution and the covered-employee payroll. The Collaborative is not required to fully fund this contribution. It also demonstrates the contributions as a percentage of covered payroll. The actuarially determined contribution rate is calculated as of June 30, two years prior to the end of the fiscal year in which the contributions are reported. Methods and assumptions used to determine contribution rates are shown below:

Valuation date.....	July 1, 2024
Actuarial cost method.....	Entry Age Normal Cost Method.
Inflation rate.....	2.5% per year
Discount rate.....	6.75%, net of investment expenses, including inflation.
Healthcare cost trend rate.....	8% for non-Medicare plans and 10% for Medicare plans in FY2025, decreasing 0.5% per year to 6%, then grading down to an ultimate trend rate of 4%. Utilizing the Society of Actuaries Getzen Medical Trend Model. The ultimate medical trend rate is reached in 2075.
Pre-retirement mortality - general employees.....	RP-2014 Healthy Annuitant Blue Collar Mortality Table, base year 2014, projected with generational mortality improvement using scale MP-2021 and set forward one year for females.
Healthy retiree mortality - general employees.....	RP-2014 Healthy Annuitant Blue Collar Mortality Table, base year 2014, projected with generational mortality improvement using scale MP-2021 and set forward one year for females
Disabled retiree mortality - general employees.....	RP-2014 Healthy Annuitant Blue Collar Mortality Table, base year 2014, projected with generational mortality improvement using scale MP-2021 and set forward one year for males and two years for females.
Pre-retirement mortality - teachers.....	PUB-2010 Teachers Headcount-Weighted Employee Mortality Table, base year 2010, projected generational mortality using scale MP-2021.
Healthy retiree mortality - teachers.....	PUB-2010 Teachers Headcount-Weighted Retiree Mortality Table, base year 2010, projected generational mortality using scale MP-2021.
Disabled mortality - teachers.....	PUB-2010 Teachers Headcount-Weighted Disabled Mortality Table, base year 2010, projected with generational mortality using scale MP-2021.

# **Cape Cod Collaborative**

## **Notes to Required Supplementary Information**

### **Year Ended June 30, 2025**

#### Schedule of Investment Returns

The Schedule of Investment Return includes the money-weighted investment return on other postemployment assets, net of investment expense.

#### Changes in Assumptions

Decrements and healthcare trend rates were updated.

#### Changes in Plan Provisions

The Collaborative no longer offers the Tufts Medicare Supplement with PDP Plus Plan.

## *Other Information*

# Cape Cod Collaborative

## Other Information

Year Ended June 30, 2025

### REQUIRED DISCLOSURES FOR MASSACHUSETTS EDUCATIONAL COLLABORATIVES

The following information is provided to conform with the requirements of the Massachusetts Session Law, Chapter 43 of the Acts of 2012: An Act Relative to Improving Accountability and Oversight of Education Collaboratives. This law was adopted in March of 2012 and constitutes a comprehensive amendment Massachusetts General Law, Chapter 40, Section 4E which establishes the requirements for the formation and administration of Educational Collaboratives in Massachusetts.

#### NOTE 1 – TRANSACTIONS BETWEEN THE EDUCATIONAL COLLABORATIVE AND ANY RELATED FOR-PROFIT OR NON-PROFIT ORGANIZATION

There are no related organizations that the Collaborative is associated with and therefore no transactions to report.

#### NOTE 2 – TRANSACTIONS OR CONTRACTS RELATED TO THE PURCHASE, SALE, RENTAL, OR LEASE OF REAL PROPERTY

The Collaborative has entered into facility right to use lease agreements for the Osterville Campus and the Dennisport maintenance facility. The cost of the leases for the year ended June 30, 2025, totaled \$96,970 and is reported as debt service on leases in the general fund. The corresponding right to use lease buildings have been added to the Collaborative’s capital assets. Future minimum lease payments are provided in Note 7 to the financial statements.

The Collaborative has also entered into several agreements to finance the acquisition of buses and for building improvements, which have been recorded as capital purchase financing long-term debt. The cost of these financings for the year ended June 30, 2025, totaled \$1,115,727 and is reported as debt service in the general fund. Future minimum payments are reported in Note 6 to the financial statements.

#### NOTE 3 – NAMES, DUTIES, AND TOTAL COMPENSATION OF THE FIVE MOST HIGHLY COMPENSATED EMPLOYEES

The following employees were the five highest compensated employees for the period ended June 30, 2025:

Names, duties and total compensation of the five most highly compensated employees:

Paul Hilton, Executive Director.....	\$	193,974
Joan Woodward, Director of Special Education.....		153,500
Patrick Murphy, Business Manager.....		157,560
Julia Bryant, STAR Program Director.....		135,200
Jahmal Moseley, Waypoint Program Director.....		135,000

# **Cape Cod Collaborative**

## **Other Information**

### **Year Ended June 30, 2025**

#### **NOTE 4 – AMOUNTS EXPENDED ON ADMINISTRATION AND OVERHEAD**

For the year ended June 30, 2025, the Collaborative expended \$900,537 and \$410,854 for amounts related to administration and overhead, respectively.

#### **NOTE 5 – ACCOUNTS HELD BY THE COLLABORATIVE THAT MAY BE SPENT AT THE DISCRETION OF ANOTHER PERSON OR ENTITY**

At June 30, 2025, there were no accounts that qualified for reporting in this category.

#### **NOTE 6 – AMOUNTS EXPENDED ON SERVICES FOR INDIVIDUALS WITH DISABILITIES, 22 YEARS OF AGE OR OLDER**

At June 30, 2025, there were no expenditures that qualified for reporting in this category.

#### **NOTE 7 – ANNUAL DETERMINATION AND DISCLOSURE OF CUMULATIVE SURPLUS**

Certified Cumulative Surplus is defined as the amount of general fund surplus in the collaborative accounts, as certified through an independent audit. Cumulative surplus is derived from a collaborative's unexpended general funds over a number of fiscal years. General funds are for the most part, the funds that a collaborative receives from school districts for tuitions, dues, fees for service, surcharges and related interest, as well as indirect costs allowed under certain grant awards not earmarked under the conditions of the funding for a specific purpose.

# Cape Cod Collaborative

## Other Information

### Year Ended June 30, 2025

The Board of Directors voted to approve and retain \$4,780,688 as the amount designated as Cumulative Surplus from the general funds remaining in the Collaborative's accounts as of June 30, 2025. This amount does not exceed the limit of 25% of general fund expenditures for the year as shown in the following table:

Surplus Calculation	Fiscal Year 2025	Enter values below	Page in FY2025 FS
(A) <b>Surplus as of June 30, 2024</b>		\$ 4,672,961	(A) <b>Prior Year FS p. 66</b>
<i>(Breakdown of use of 2024 surplus)</i>			
B(1) used to support the FY25 budget		\$ -	
B(2) issued as credits to member districts		\$ -	
B(3) issued as a check(s) to member district(s)		\$ -	
B(4) deposited to a restricted account(s)		\$ (360,000)	
(B) <b>Board voted uses of surplus funds during FY2025</b>	<i>(total from B1:B4)</i>	\$ (360,000)	(B) <b>p. 38</b>
<i>(Change in Reserves)</i>			
C(1) Release Prior Year Reserve for Waypoint Academy		\$ 110,771	
C(2) Decrease in Funds Reserved for OPEB		\$ 180,000	
C(3) Increase in Funds Reserved for OPEB		\$ (100,000)	
C(4) Decrease in Funds Reserved for Capital Expenditures		\$ 325,406	
C(5) Increase in Funds Reserved for Capital Expenditures		\$ (250,000)	
(C) <b>Total change in reserves</b>	<i>(total from C1:C3)</i>	\$ 266,177	
(D) <b>Unexpended FY2025 General Funds</b>		\$ 792,431	(D) <b>p. 18</b>
(E) Cumulative Surplus as of June 30, 2025	(A) - (B) + (C) + (D) = (E)	\$ 5,371,569	(E) _____
(F) <b>FY2025 Total General Fund Expenditures *</b>		\$ 19,122,751	(F) <b>p. 18</b>
(G) Cumulative Surplus Percentage	(E) ÷ (F)	28.09%	(G) <b>p. N/A</b>

#### CUMULATIVE SURPLUS REDUCTION Allowable uses of surplus - in excess of the 25% limit

(H) Cumulative Surplus as of June 30, 2025		\$ 5,371,569
	25% limit (allowed)	\$ 4,780,688
(I) Cumulative Surplus <b>REDUCTIONS</b>		
(H)1 Credited to member districts for tuition, services, etc.	\$ -	
(H)2 Deposited to an established capital reserve	\$ 490,882	
(H)3 Deposited to an established OPEB trust	\$ 100,000	
(H)4 Returned (check) to school districts/towns	\$ -	
	<b>Total Reductions</b>	\$ 590,882
	<b>FY2025 Cumulative Surplus Percentage after Reductions</b>	25.00%

\* Net of intergovernmental on-behalf payments.

*Report on Internal Control Over Financial  
Reporting and on Compliance*

**Independent Auditors' Report on Internal Control Over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with *Government Auditing Standards***

To the Board of Directors  
**Cape Cod Collaborative**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Cape Cod Collaborative (the "Collaborative"), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Collaborative's basic financial statements, and have issued our report thereon dated December 23, 2025.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Collaborative's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Collaborative's internal control. Accordingly, we do not express an opinion on the effectiveness of the Collaborative's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Collaborative's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Collaborative's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Collaborative's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Collaborative's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*CBIZ CPAs P.C.*

Boston, MA  
December 23, 2025